



# 2021 REDISTRICTING

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## COUNTY OF ORANGE 2021 REDISTRICTING PUBLIC PARTICIPATION PLAN

07/27/2021

Updated 09/28/21

### **Introduction**

To further the County's commitment to promote public participation in the redistricting process, this Public Participation Plan has been developed to ensure the widest practicable participation and dissemination of pertinent redistricting information. Notices for Board meetings and other public workshops will be posted to the County Redistricting website, [www.ocgov.com/redistricting](http://www.ocgov.com/redistricting), at least five days in advance of the hearing/meeting. This Public Participation Plan will include the following:

1. The Board of Supervisors will hold public meetings to solicit public input on communities of interest and general goals of the redistricting process; to allow public testimony on redistricting proposals submitted by members of the public; and to allow members of the Board of Supervisors to publicly discuss issues concerning each redistricting proposal. The Board of Supervisors may modify any proposal during its public deliberations. The schedule of Board of Supervisors meetings is as follows:
  - a. Regular meetings of the Board of Supervisors will be held on June 22, July 27, November 2, November 9, and November 16 in the Board of Supervisors' meeting room. A time certain for the public hearings will be published on the redistricting website at least five days in advance of the hearings and on the agenda at least 72 hours before the Board meeting. Additional public workshops will also be held in August 2021 throughout the County. Additional meetings may be approved by the Board of Supervisors in order to facilitate public input. A public hearing will be held on July 27, 2021, at a time certain during the regular meeting of the Board of Supervisors, which is prior to the drawing of any draft maps.
  - b. After maps are submitted, the Board of Supervisors will hold three public hearings on November 2, November 9 and November 16, 2021 in the County Hall of Administration to consider the proposed district plans and to direct the County Surveyor to draft a redistricting ordinance. The

Board of Supervisors will hold another public hearing on or about December 7, 2021, to consider adoption of the redistricting ordinance.

- c. A schedule of all meeting times, locations and agendas is available from the Clerk of the Board of Supervisors. Meeting information will also be on the County redistricting website [www.ocgov.com/redistricting](http://www.ocgov.com/redistricting). Notices of public hearings and workshops on redistricting will also be sent to those organizations, media outlets, and interest groups listed on Attachment A to this Public Participation Plan. This list will be updated to include additional parties that request to be added to the list.
2. Public comment and testimony at public hearings
    - a. Per Elections Code § 21508 (b): The board shall arrange for the live translation in an applicable language of a public hearing or workshop held pursuant to this chapter if a request for translation is made at least 72 hours before the hearing or workshop, unless less than five days' notice are provided for the hearing or workshop, in which case the request shall be made at least 48 hours before the hearing or workshop.
    - b. To speak on an item, members of the public can complete a Speaker Request Form(s) identifying the item(s) and deposit the completed form(s) in the box to the left of the podium. Speakers are requested to state their name and city of residence for the record. Members of the public desiring to speak should address the Board as a whole through the Chair. Speakers may address the Board on up to three occasions, with three minutes allotted to the speaker per occasion. The Board has the discretion to alter the amount of time per speaker at the Board meeting.
3. A Redistricting Demographic Submittal Kit will be made available for free download on the County redistricting website as detailed below. Access to the online redistricting software will be available from a link on the County redistricting website after the census data adjusted to include the redistributed incarcerated individuals is released. It is recommended that those using the online software use it from a desktop computer. Orange County Public Libraries have computers available for public use which can access the online redistricting software. For more information on Orange County Public Library locations and hours, please visit [www.ocpl.org](http://www.ocpl.org). All members of the public are welcome to submit a redistricting proposal for consideration by the Board of Supervisors according to the timetable below.
  4. The public will have access to all redistricting proposals submitted to the Board of Supervisors.

### **Redistricting Demographic Submittal Kit**

The Redistricting Demographic Submittal Kit will be available to download at no cost from the County's Redistricting website [www.ocgov.com/redistricting](http://www.ocgov.com/redistricting). It is anticipated that the following redistricting materials will be made available to the public after the release of the 2020 Decennial Census P.L. 94-171 Redistricting Data by the United States Census Bureau is adjusted for incarcerated individuals, which is estimated to be by the end of September 2021:

1. A database of pertinent information from which plans may be developed. This will be available online in MS Excel and include the 2020 Decennial Census P.L. 94-171 Redistricting Data file, adjusted for incarcerated individuals, total population and voting age population by race and ethnicity for:
  - a. Cities and Census Designated Places/communities
  - b. Census tracts
  - c. Census tracts split by cities/Census Designated Places/communities
  - d. 2020 Census blocks with census tract, cities/Census Designated Places/communities and 2011 Supervisorial district;
2. Three (3) County base maps showing incorporated cities, unincorporated areas, census tracts, and current Supervisorial district boundaries.
3. California Elections Code Sections 21500-21508 regarding county redistricting.
4. Required criteria for plan submittal outlined in this Public Participation Plan.

### **General Instructions for Developing/Submitting a Proposed Redistricting Plan**

- Elections Code § 21500, et seq., requires that the County be divided into five Supervisorial districts, as nearly equal in population as possible. The percentage spread between the largest and smallest districts must be less than 10.0 percent. The redistricting database, modified to include the redistributed incarcerated population as required by state law, provides information on the population of cities and unincorporated communities and areas, census tract or tracts split by city or community boundaries, and census blocks. A tract generally contains between 4,000 and 8,000 residents, although the population may vary from this number. For additional guidance, please see the California Elections Code materials in the Redistricting Demographic Submittal Kit and the discussion below.
- A redistricting plan may not violate applicable provisions of the Voting Rights Act, 42 U.S.C. § 1973(b). The Voting Rights Act prohibits denying protected minority groups an equal opportunity to participate in the political process and to elect representatives of their choice.

- Elections Code § 21500 requires that the Board adopt Supervisorial district boundaries using the following criteria in order of priority:
  - (1) Geographically contiguous;
  - (2) Preserve geographic integrity of neighborhoods or local communities of interest;
  - (3) Preserve geographic integrity cities and census designated places;
  - (4) Make district boundaries that are easily identifiable and understandable by residents; and
  - (5) Where it does not conflict with the preceding criteria, districts should be geographical compact.

The Board shall not adopt Supervisorial district boundaries for the purpose of favoring or discriminating against a political party.

**SUBMISSION METHODS:**

**Proposed maps must be submitted by Friday, October 15, 2021 11:59 PM.**

There are three methods listed below to share comments and ideas on the County redistricting effort. Use any of the methods below to provide input on redistricting, Supervisorial districts, or develop five Supervisorial districts that are nearly equal in population.

**Method 1: District idea and comment form**

1. Download or complete the online “Supervisorial District Idea and Comment Form” from the County redistricting website <https://cob.ocgov.com/form/idea-comment-form-county-of-oran>.
2. Commenters can fill out the form with any comments or ideas they have on any part of the County’s redistricting efforts. These may include such things as: district boundaries; areas or communities of interest that they would like grouped together; any specific district boundary ideas; or any other information or comments they would like to share.
3. Submit electronic or scanned copy to:
  - a. Email: [redistricting@ocgov.com](mailto:redistricting@ocgov.com) OR
  - b. Mail paper copy to: 333 West Santa Ana Blvd., 3rd Floor, Attn: 2021 Redistricting Team, Santa Ana, CA 92701 OR
  - c. Provide through the online comment form at <https://cob.ocgov.com/form/idea-comment-form-county-of-oran>.

**Method 2: District scenario creation using the redistricting software**

1. Using the online Esri Redistricting software that may be accessed from any computer with internet access, create a map with five contiguous districts with a percentage spread under 10.0 percent.
2. Instructions on how to draft and submit redistricting plan proposals using the redistricting software will be made available on the County’s redistricting website.

### **Method 3: District scenario creation using Microsoft Excel data file**

1. Download “2021 District Plan Proposal Assignment-Excel” (Microsoft Excel file) from the County website—[www.ocgov.com/redistricting](http://www.ocgov.com/redistricting)—containing:
  - a. “Instructions” worksheet contains detailed directions on how to use the file.
  - b. “Author” worksheet includes contact information and summary explanations of their plan.
  - c. “Assignments” worksheet contains the populations by race/ethnicity and a blank column to assign each of the split census tracts to a Supervisorial district.
  - d. “Summary” worksheet automatically subtotals and displays the populations by proposed Supervisorial district as assigned in the “Assignment” worksheet.
  - e. “Reference Map” worksheet contains a reference map of split census tracts. A PDF version of the map will be posted on the Redistricting Submittal kit site: <https://cob.ocgov.com/2021-redistricting-kit>
2. To submit a plan, email the completed Excel file to [redistricting@ocgov.com](mailto:redistricting@ocgov.com).

### **SUBMISSION PROCESS:**

#### **Proposed maps must be submitted by Friday, October 15, 2021 by 11:59 PM**

The public has two methods by which they may submit proposed district plans: Electronic/Online software or Excel. The following details the submittal requirements for each method:

- A. **Electronic/Online software (Esri)** Redistricting plan proposals **must** follow these submittal requirements:
  1. Electronic plans **must** be submitted using the *Esri Redistricting* software. Submitters may use their own computers to access the Esri Redistricting software via a weblink that will be provided at <https://cob.ocgov.com/2021-redistricting-kit>; it is recommended that desktop computers are used instead of mobile devices. Submitters may also use the public computer workstations identified by the County or, if utilizing a personal version of the *Esri Redistricting* software, submitters may submit a complete redistricting plan proposal via email to [redistricting@ocgov.com](mailto:redistricting@ocgov.com) by providing a numerically ordered list of each census block and the Supervisorial district to which it is assigned.
  2. In order to submit a plan using the redistricting software, the software includes a review function that users should utilize to check and ensure their plans have **five** districts; no non-contiguous areas; and no unassigned

areas. For a plan to be considered viable, the percentage spread between the largest and smallest districts must be less than 10.0 percent.

3. Authors must include the following four items to be considered a complete plan:
  - a. Contact name
  - b. Phone number and/or email address
  - c. City and county of residence
  - d. A narrative description of the proposed plan, preferably in 250 words or less. The narrative may include a description of how the plan complies with the General Instructions for Developing/Submitting a Proposed Redistricting Plan listed above.

- B. **“Excel”** Redistricting plan proposals **must** include the following submittal requirements using the Excel file provided “2021 District Plan Proposal Assignment-Excel”:

The Excel file must be submitted to [redistricting@ocgov.com](mailto:redistricting@ocgov.com) or to 333 West Santa Ana Blvd., 3rd Floor, Attn: 2021 Redistricting Team, Santa Ana, CA 92701 and contain the following information:

1. In the “Assignments” worksheet of the Excel file, a proposal must include **five** districts; no non-contiguous areas; no unassigned areas; and each census tract by City or unincorporated area assigned to a Supervisorial district. If portions of a tract are assigned to two or more Supervisorial districts, list each census block located in each district. (The Center for Demographic Research at California State University, Fullerton will provide direction on how to complete the form if a tract is split between districts.)
  - a. For a plan to be considered viable, the percentage spread between the largest and smallest districts must be less than 10.0 percent; this will be automatically calculated in the “Summary” worksheet of the Excel file.
2. In the “Author” worksheet of the Excel file, a proposal must include a:
  - a. Contact name
  - b. Phone number and/or email address
  - c. City and county of residence
  - d. A narrative description of the proposed plan, preferably in 250 words or less. The narrative may include a description of how the plan complies with the General Instructions for Developing/Submitting a Proposed Redistricting Plan listed above.

The Center for Demographic Research (CDR) at California State University, Fullerton will be available to provide assistance to those wishing to prepare redistricting plans during the public submission period of October 1-15 through phone calls or virtual meetings (e.g., Zoom). The hours during which the Center will provide staff assistance via (657) 278-2706 are:

- 7:00 a.m.–7:00 p.m. Mondays, Tuesdays, Wednesdays and Thursdays
  - 7:00 a.m.–5:00 p.m. Fridays
  - 10:00 a.m.–2:00 p.m. Saturdays,
- The online redistricting software may be used from any computer with access to the internet. Instructions on how to create a free log-in account and use the redistricting software will be made available on the County’s redistricting website. Branches of the Orange County Public Library have computers with internet access which can be used to access the software. For more information on locations and hours, please visit [www.ocpl.org](http://www.ocpl.org).

### **Plan Submission and Review Process/Public Hearings and Meetings of the Board of Supervisors**

In order to be considered by the Board of Supervisors, proposed redistricting plans must be received by 11:59 p.m. on Friday, October 15, 2021. **Neither the County nor CDR is responsible for rejection of proposals that are either not received by the deadline or are incomplete or that do not comply with the requirements herein.**

- **Excel** proposals must be received by the [redistricting@ocgov.com](mailto:redistricting@ocgov.com) email by 11:59 p.m. on Friday, October 15, 2021.
- **Electronic/Online Software** proposals via the online software must be received by 11:59 p.m. on October 15, 2021. A verification email will automatically be sent to the e-mail address provided by the author during the account log-in setup process.
- Proposed plans will be reviewed for accuracy of data and conformance with legal requirements before being provided to the Board of Supervisors.
- Plans submitted to the County become subject to the deliberations of the Board of Supervisors and may be revised or modified as the Board of Supervisors deems appropriate.
- Anonymous plans might not be considered by the Board.
- All plans submitted by the 11:59 p.m., October 15, 2021, deadline and meet the four (4) submittal requirements listed in the General Instructions section above

will be available for public review. These include contact name; phone number and/or email address; city and county of residence; and a narrative description of the proposed plan, preferably in 250 words or less.

- Proposed plans that meet the submittal requirements listed above and meet the 11:59 p.m., October 15, 2021 deadline will be considered at meetings of the Board of Supervisors. Persons proposing plans may wish to attend the meetings and testify on their plans. Attendance is not required.
- Notice of Board of Supervisors meetings will be provided on the County website and as required by the Ralph M. Brown Act.

### **Timetable for Adoption of Supervisorial District Boundary Ordinance**

The Board of Supervisors schedule of meetings is set forth in the Introduction above. Amendments and additions to the meeting schedule will be posted on the County website and available at the office of the Clerk of the Board. The Board of Supervisors will then hold a public hearing on or about November 16, 2021, to consider the final map plan and direct the County Surveyor to draft a redistricting ordinance. The Board of Supervisors will hold another public hearing on or about December 7, 2021, to consider adoption of the Supervisorial District Boundary Ordinance.

The Board must adopt its Supervisorial Districts on or before December 15, 2021.



**Attachment A**

List of Organizations, Media Outlets and Interest Groups Receiving Initial Notice

**Cities**

<b>CITIES</b>	
City of Aliso Viejo	City of Laguna Woods
City of Anaheim	City of Lake Forest
City of Brea	City of Los Alamitos
City of Buena Park	City of Mission Viejo
City of Costa Mesa	City of Newport Beach
City of Cypress	City of Orange
City of Dana Point	City of Placentia
City of Fountain Valley	City of Rancho Santa Margarita
City of Fullerton	City of San Clemente
City of Garden Grove	City of San Juan Capistrano
City of Huntington Beach	City of Santa Ana
City of Irvine	City of Seal Beach
City of La Habra	City of Stanton
City of La Palma	City of Tustin
City of Laguna Beach	City of Villa Park
City of Laguna Hills	City of Westminster
City of Laguna Niguel	City of Yorba Linda

**Media**

<b>MEDIA</b>	
Associated Press - Orange County	My News LA - Press Releases
Behind the Badge	New Santa Ana
Cal State Fullerton - Daily Titan	Nguoi Viet Daily News
Cal State Fullerton - Titan TV	OC News-CSUF
California County News	OC Political - Press Releases
Chapman - The Panther	OC Talk Radio
City News Service	OC Weekly Navel Gazing
Cypress Chronicle News	Orange Coast College
Daily Pilot	Orange County Breeze
El Panamericano	Orange County Register - Local News
Excelsior	Orange Juice
FOX-TV	Para Todos
Fullerton College - The Hornet	Patch - Orange County
Fullerton Observer	Public CEO
KABC (AM 790)	Saddleback / IVC - The Lariat
KABC-TV	Saigon Broadcasting Television Network
KCAL-9	Santa Ana College - el Don
KCBS-TV	Save Newport
KCRW (FM 89.9)	SBTN
KFI (AM 640)	Spectrum News
KMEX-TV	Stu News
KNBC-TV	Sun Newspapers
KNX (AM 1070)	TalentTalk Radio Show
KOCE-TV - PBS SoCal	Telemundo LA (KVEA, KWHY)
KPCC (FM 89.3)	UC Irvine - AnteaterTV
KQED	UC Irvine - KUCI
KSBR	UC Irvine - New University
KTLA-TV	Vien Dong Daily News
LA Times	Viet Bao Daily News
Liberal OC	Voice of OC
Miniondas	Westminster Journal

**Community Groups and Organizations**

<b>COMMUNITY GROUPS AND ORGANIZATIONS</b>	
Acacia Adult Day Services	Christ Lutheran Church Costa Mesa
Access California Services	Coast Community College District
Accor Live Limitless	Coastline Community College
AltaMed	College Hospitals - Cerritos
Alzheimer's Orange County	Community Action Partnership
American Family Housing	Community Legal Aid SoCal
American Red Cross	Concorde Career College
Anaheim City School District	Consulado de México
Anaheim Elementary School District	Costa Mesa Sanitary District
Anaheim Union High School District	Cypress College
Asian American Senior Citizens Service Center	Dayle McIntosh Center
Assistance League of Santa Ana	Disability Rights California
Blue Outdoor	Edward B Cole Sr Academy
Bob Hope USO	Emerald Bay Service District
Boy Scouts of America	Family Choice Health Center
Boys and Girls Clubs of Garden Grove	Fountain Valley Chamber of Commerce
BPSOS	Fountain Valley School District
Braille Institute	Friendship Shelter
Brea Olinda Unified School District	FTAC Olympus Acquisition Corp.
Buena Park Police Department	Fulerton Police Department
Buena Park School District	Fullerton Fire Department
C.H.E.C Family Resource Center	Fullerton Joint Union High School District
California Indian Legal Services	Fullerton School District
Calvary Chapel Costa Mesa	Garden Grove Chamber of Commerce
Capistrano Bay District	Girls Scout
Capistrano Unified School District	Goodwill
Casa De La Familia	Hanmi Family Counseling Center
Catholic Charities of OC	Hermandad Mexican Nacional
Centralia School District	Hope Community
Centro Cultural de Mexico	Hope International University
Centro San Anselmo	Huntington Beach City School District
Charitable Ventures	Huntington Beach Police Department
Children & Families Commission of Orange County	Infuse Branding, Inc.
Chinese Christian Herald Crusades - SoCal	Iranian American Chamber of Commerce
Christ Cathedral Campus	Irvine Evergreen Chinese Senior Association

<b>COMMUNITY GROUPS AND ORGANIZATIONS <i>cont.</i></b>	
Irvine Ranch Water District	Municipal Water District of Orange County
IvyMax	Muscular Dystrophy Association Orange County
Japenese American Association	N. OC Chinese Cultural Association
KBS LA	NALEO Educational Fund
KidWorks	National Hispanic Business Women of America
Kiser & Company	Neighborhood Housing Association
Korean American Coalition, O.C.	Newport Beach Fire Department
Korean Community Center	Newport Beach Police Department
Korean Community Services	Newsong
Laguna Beach County Water District	O.C. Korean American Health Information & Education Center
League of United Latin American Citizens	Oak Family Resource Center
League of Women Voters of North OC	OC Deaf Equal Access Foundation
League of Women Voters of Orange County ILO	OC Fair & Event Center
Leaugue of Women Voters of Orange Coast	OC Human Relations
Lebanese Cultural Union of World Wide	OCCET Action
Legal Aid Society of Orange County	Ocean View School District
Lestonnac Free Clinic	Omid Institute
Los Amigos Of Orange County	Orange County AFL-CIO
Los Angeles Chinese Information Network	Orange County Business Council
Los Angeles Museum and Tour   Battleship USS Iowa	Orange County Cemetery District
Lowell Joint School District	Orange County Chinese American Chamber of Commerce
Madison Park Association	Orange County Civic Engagement Table
Magnolia Public Schools	Orange County Department of Education
Magnolia School District	Orange County First Assembly of God
Mana De Orange County	Orange County Hispanic Chamber of Commerce
Marlowe Charities	Orange County Mosquito and Vector Control District
Men Vietnamese Help Center	Orange County Sanitation District
Mesa Water District	Orange County School of the Arts
Mexican American Legal Defense and Education Fund	Orange County Transportation Authority
Mexican American National Association	Orange County Water District
Mexican American Opportunity Foundation	Orange Police Department
Midway City Sanitary District	Orangewood Foundation
Ministry of Foreign Relations	Para Todos
Moulton Niguel Water District	Placentia Library District
Multi-Ethnic Collaborative of Community Agencies	Placentia Neighborhood Services

<b>COMMUNITY GROUPS AND ORGANIZATIONS <i>cont.</i></b>	
Pretend City Children's Museum	Taller San Jose
Project Youth OCBF	Templo Calvario Church
Rancho Santiago Community College District	The Cambodian Family Community Center
Rosie's Garage	The Kennedy Commission
Saddleback Valley Unified School District	The Korean Chamber of Commerce of O.C.
Saint Anne Catholic School	The Korean-American Citizens League of O.C.
Samueli Academy	The Toll Roads
Santa Ana Chamber of Commerce	Trabuco Canyon Water District
Santa Ana College	Tustin Unified School District
Santa Ana Unified School District	Union of Vietnamese Student Association (UVSA)
Santa Margarita Water District	United Domestic Workers of America
Santiago Canyon College	United Mexican-Veterans Association
Savanna School District	United Way
Scholarship Schools	US Census Bureau
School Employers Association of California	Vanguard University
Second Baptist Church	Viet-CARE
Serrano Water District	Vietnamese American Cancer Foundation
Serve the People Community Health Center	Vietnamese Chamber of Commerce in Orange County
Soka University of America	Vietnamese-American Public Affairs Committee (VPAC)
South Asian Helpline and Referral Agency	VPS - Vietnamese Professionals Society
South Coast Chinese Cultural Center/Irvine Chinese School	Westminster School District
South Coast Water District	Working Wardrobes
South OC Community College District	YMCA
Southern California Association of Governments	Yorba Linda Water District
Southern California Edison	Zero Abuse Project
Southland Integrated Services	
St. Anselm Cross-Cultural Community Ctr.	
St. Joseph Hospital	
St. Peter Evangelical Lutheran Church	
Stanton Community Services Center	
Stay Connected	
Sunset Beach Sanitary District	
Support the Enlisted Project	
Surfside Colony, Ltd.	